South of Scotland Enterprise

Annual Audit Plan 2022/23





Prepared for South of Scotland Enterprise 30 March 2023

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Introduction

Summary of planned audit work

- 1. This document summarises the work plan for our 2022/23 external audit of South of Scotland Enterprise. The main elements of our work include:
 - evaluation of the key controls within the main accounting systems
 - an audit of the annual report and accounts, and provision of an Independent Auditor's Report
 - an audit opinion on regularity and other statutory information published within the annual report and accounts including the Performance Report. the Governance Statement and the Remuneration and Staff Report
 - consideration of arrangements in relation to wider scope areas: financial management; financial sustainability; vision, leadership and governance; and use of resources to improve outcomes
 - consideration of Best Value arrangements.

Audit Appointment

- 2. We are pleased to be appointed as the external auditor of South of Scotland Enterprise for the period 2022/23 to 2026/27 inclusive. You can find a brief biography of your audit team at Appendix 1.
- **3.** In the first year of the audit appointment, we invest significant time gaining an understanding of your business and identifying and assessing the risks of material misstatement to the financial statements. While we use our initial assessment of risk to inform our planned audit approach, we keep our assessment of risks under review as the audit progresses. We will inform you of any significant changes in assessed risks and any resulting changes in our planned audit work.
- 4. The audit team will actively engage with you over the course of the audit to ensure our audit work continues to be focused on risk.

Adding value

5. We aim to add value to South of Scotland Enterprise through our external audit work by being constructive and forward looking, by attending meetings of the Audit and Risk Committee and by recommending and encouraging good practice. In so doing, we will help South of Scotland Enterprise promote improved standards of governance, better management and decision making and more effective use of resources.

Respective responsibilities of the auditor and Audited Body

6. The Code of Audit Practice 2021 sets out in detail the respective responsibilities of the auditor and South of Scotland Enterprise. Key responsibilities are summarised below.

Auditor responsibilities

- 7. Our responsibilities as independent auditors are established by the Public Finance and Accountability (Scotland) Act 2000 and the Code of Audit Practice (including supplementary guidance) and guided by the Financial Reporting Council's Ethical Standard.
- 8. Auditors in the public sector give an independent opinion on the financial statements and other information within the annual report and accounts. We also review and report on the wider scope arrangements in place at South of Scotland Enterprise. In doing this, we aim to support improvement and accountability.

South of Scotland Enterprise responsibilities

- 9. South of Scotland Enterprise is responsible for maintaining accounting records and preparing financial statements that give a true and fair view.
- 10. South of Scotland Enterprise has the primary responsibility for ensuring the proper financial stewardship of public funds, compliance with relevant legislation and establishing effective arrangements for governance, propriety and regularity that enable them to deliver their objectives.

Financial statements audit planning

Introduction

- 11. The annual report and accounts are an essential part of demonstrating the South of Scotland Enterprise's stewardship of resources and its performance in the use of those resources.
- **12.** We focus our work on the areas of highest risk. As part of our planning process, we prepare a risk assessment highlighting the audit risks relating to each of the main financial systems relevant to the production of the financial statements.

Materiality

13. The concept of materiality is applied by auditors in planning and performing the audit, and in evaluating the effect of any uncorrected misstatements on the financial statements. We are required to plan our audit to obtain reasonable assurance that the financial statements are free from material misstatement. The assessment of what is material is a matter of professional judgement over both the amount and the nature of the misstatement.

Materiality levels for the 2022/23 audit

14. We assess materiality at different levels as described in Exhibit 1. The materiality values for South of Scotland Enterprise are set out in Exhibit 1.

Exhibit 1 2022/23 Materiality levels for South of Scotland Enterprise

Materiality	Amount
Planning materiality – This is the figure we calculate to assess the overall impact of audit adjustments on the financial statements. Materiality has been set based on our assessment of the needs of the users of the financial statements and the nature of the South of Scotland Enterprise's operations. For the year ended 31 March 2023 we have set our materiality at 2% of forecast gross expenditure for 2022/23 based on finance updates to the South of Scotland Enterprise Board.	£0.7 million
Performance materiality – This acts as a trigger point. If the aggregate of errors identified during the financial statements audit exceeds performance materiality, this could indicate that further audit procedures should be considered. Using our professional judgement, we have assessed performance materiality at 60% of planning materiality.	£0.4 million

Reporting threshold (ie clearly trivial) – We are required to report to those charged with governance on all unadjusted misstatements more than the 'reporting threshold' amount.

£35,000

Source: Audit Scotland

Significant risks of material misstatement to the financial statements

- **15.** Our risk assessment draws on our cumulative knowledge of South of Scotland Enterprise, its major transaction streams, key systems of internal control and risk management processes. It is informed by our discussions with management, meetings with internal audit, attendance at committees and a review of supporting information.
- **16.** Audit risk assessment is an iterative and dynamic process. Our assessment of risks set out in this plan may change as more information and evidence becomes available during the progress of the audit. Where such changes occur, we will advise management and where relevant, report them to those charged with governance.
- **17.** Based on our risk assessment process, we identified the following significant risks of material misstatement to the financial statements. These are risks which have the greatest impact on our planned audit procedures. Exhibit 2 summarises the nature of the risk, the sources of assurance from management arrangements and the further audit procedures we plan to perform to gain assurance over the risk.

Exhibit 2 2022/23 Significant risks of material misstatement to the financial statements

Significant risk of material misstatement	Sources of assurance	Planned audit response	
1. Risk of material misstatement due to fraud caused by management override of controls	Owing to the nature of this risk, assurances from management are not applicable in this instance	 Assess the design and implementation of controls over journal entry processing. Make inquiries of individuals involved in the financial reporting process about 	
As stated in International Standard on Auditing (UK) 240, management is in a unique position to	S	ng ment is 1 to	 inappropriate or unusual activity. Test journals at the year-end and post- closing entries and focus on significant risk areas.
perpetrate fraud because of management's ability to override controls that		 Evaluate significant transactions outside the normal course of business. Assess the adequacy of controls in place for identifying and disclosing 	

Significant risk of material misstatement	Sources of assurance	Planned audit response
otherwise appear to be operating effectively.		related party relationships and transactions in the financial statements.
		 We will assess any changes to the methods and underlying assumptions used to prepare accounting estimates compared to the prior year.
		 Substantive testing of income and expenditure transactions around the year-end to confirm they are accounted for in the correct financial year.
		 Focussed testing of accounting accruals and prepayments.
2. Risk of material misstatement caused	 Improved internal control framework. 	Walkthrough testing of the key controls in the grant approval process.

by fraud and error in capital grants expenditure.

Practice Note 10 extends the requirements of ISA 240 to include consideration of fraud in expenditure for public bodies. A significant proportion of South of Scotland Enterprise's expenditure is on project expenditure (£16.7 million in 2021/22) which includes capital grant payments.

Audit testing in 2021/22 identified two grant payments which were made without appropriate supporting evidence. While improved controls are being fully embedded there remains a risk of fraud which could result in a material misstatement.

- Development of guidance notes for grant approval and verification process.
- Internal Audit review of grant claims exceeding £100k.
- Substantively test a sample of grant payments to ensure expenditure is recognised in the correct financial year.
- Review the internal audit report on operational activities.

Source: Audit Scotland

18. As set out in International Standard on Auditing (UK) 240: The auditor's responsibilities relating to fraud in an audit of financial statements, there is a presumed risk of fraud over the recognition of revenue. There is a risk that revenue may be misstated resulting in a material misstatement in the financial statements. We have rebutted this presumed risk in 2022/23 as the majority of South of Scotland Enterprise's income is received from the Scottish Government and is easily verifiable to external sources. South of Scotland Enterprise also receives a material amount from rental properties which is managed by a landlord. Given this arrangement and related controls we have assessed this as a low risk of fraud

19. We have not, therefore, incorporated specific work into our audit plan in this area over and above our standard audit procedures.

Other areas of audit focus

20. As part of our assessment of audit risks, we have identified other areas where we consider there are also risks of material misstatement to the financial statements. Based on our assessment of the likelihood and magnitude of the risk, we do not consider these to represent significant risks. We will keep these areas under review as our audit progresses.

21. The areas of specific audit focus are:

- **Estimations in valuation of land and buildings:** There is a significant degree of subjectivity in the valuation of land and buildings. Non-current assets were professionally valued as at 31 March 2022 by RICS qualified surveyors. We will review management's assessment of non-current asset values as at 31 March 2023 to ensure that the carrying value of these assets remains appropriate.
- Estimations in valuation of pension assets and liabilities: There is a significant degree of subjectivity in the measurement and valuation of the pension assets and liabilities. The valuation is based on specialist actuarial assumptions and estimates. We will review the work of management's experts in this area.
- **IFRS 16:** South of Scotland Enterprise has adopted the new IFRS 16 accounting standard for some of its lease arrangements in 2022/23. These changes to the accounting framework may present a risk of material misstatement to the South of Scotland Enterprise financial statements. We will review the lease arrangements South of Scotland Enterprise have entered into under IFRS 16.
- Implementation of a new payroll system: Skills Development Scotland (SDS) provides key financial systems to South of Scotland Enterprise under a service level agreement. From 1 April 2022 a new payroll system was implemented. There is an inherent risk associated with the implementation of any main financial system. We will carry out work to

obtain assurance over the implementation process, including the completeness and accuracy of data migration.

Wider Scope and Best Value

Introduction

- 22. The Code of Audit Practice sets out the four areas that frame the wider scope of public sector audit. The Code of Audit Practice requires auditors to consider the adequacy of the arrangements in place for the wider scope areas in audited
- **23.** In summary, the four wider scope areas cover the following:
 - **Financial management** means having sound budgetary processes. We will consider the arrangements to secure sound financial management including the strength of the financial management culture, accountability and arrangements to prevent and detect fraud, error and other irregularities.
 - **Financial sustainability** as auditors, we consider the appropriateness of the use of the going concern basis of accounting as part of the annual audit. We will also comment on financial sustainability in the medium and longer term.
 - Vision, leadership and governance we conclude on the arrangements in place to deliver the vision, strategy and priorities adopted by South of Scotland Enterprise. We consider the effectiveness of the governance arrangements, including progress towards the mainstreaming of equality, diversity and inclusion.
 - Use of resources to improve outcomes we will consider how South of Scotland Enterprise demonstrates economy, efficiency and effectiveness through the use of financial and other resources. This includes a review of the performance reporting arrangements in place.
- **24.** Our planned work on our wider scope responsibilities is risk based and proportionate and in addition to local risks we consider challenges which are impacting the public sector as a whole. In 2022/23 we will consider tackling climate change and responding to cyber security threats.

Climate Change

- **25.** Tackling climate change is one of the greatest global challenges. The Scottish Parliament has set a legally binding target of becoming net zero by 2045 and has interim targets including a 75% reduction in greenhouse gas emissions by 2030. The public sector in Scotland has a key role to play in ensuring these targets are met and in adapting to the impacts of climate change.
- **26.** The Auditor General and Accounts Commission are developing a programme of work on climate change. In 2022/23, we will gather information on (audited body's) arrangements for responding to climate change covering areas such as

the development of climate change strategies and the monitoring and reporting of progress against targets for reducing emissions.

Cyber Security

27. There continues to be a significant risk of cyber-attacks to public bodies, and it is important that they have appropriate cyber security arrangements in place. A number of recent incidents have demonstrated the significant impact that a cyber-attack can have on both the finances and operation of an organisation. In 2022/23, we will consider South of Scotland Enterprise's arrangements for managing and mitigating cyber security risks.

Duty of Best Value

28. Ministerial Guidance to Accountable Officers for public bodies and the Scottish Public Finance Manual (SPFM) explain that accountable officers have a specific responsibility to ensure that arrangements have been made to secure Best Value. We will be carrying out a high-level review to confirm that such arrangements are in place within South of Scotland Enterprise.

Reporting arrangements, timetable, and audit fee

Reporting arrangements

- **29.** Audit reporting is the visible output for the annual audit. All Annual Audit Plans and the outputs, as detailed in Exhibit 6, and any other outputs on matters of public interest will be published on our website: www.audit-scotland.gov.uk.
- **30.** Matters arising from our audit will be reported on a timely basis and will include agreed action plans. Draft management reports will be issued to the relevant officers to confirm factual accuracy.
- **31.** We will provide an independent auditor's report to South of Scotland Enterprise the Scottish Parliament and the Auditor General for Scotland setting out our opinions on the annual report and accounts. We will provide the South of Scotland Enterprise and the Auditor General for Scotland with an annual report on the audit containing observations and recommendations on significant matters which have arisen during the audit.
- **32.** Exhibit 6 outlines the target dates for our audit outputs.

Exhibit 6 2022/23 Audit outputs

Audit Output	Target date	Audit and Risk Committee Date
Annual Audit Plan	31/03/2023	N/A*
Independent Auditor's Report	02/08/2023	02/08/2023
Annual Audit Report	02/08/2023	02/08/2023

Source: Audit Scotland

^{*}Annual Audit Plan to be circulated to ARC members by correspondence.

Timetable

- **33.** To support an efficient audit, it is critical that the timetable for producing the annual report and accounts for audit is achieved. We have included a proposed timetable for the audit at Exhibit 7 that has been discussed with management.
- **34.** We intend to take a hybrid approach to the 2022/23 audit with a blend of remote working and onsite, where appropriate. We will continue to work closely with management to identify the most efficient approach as appropriate and will keep timeframes and logistics for the completion of the audit under review. Progress will be discussed with management and finance officers over the course of the audit.

Exhibit 7 Proposed annual report and accounts timetable

⊘ Key stage	Provisional Date
Latest submission date for the receipt of the unaudited annual report and accounts with complete working papers package.	5 June 2023
Latest date for final clearance meeting with the Director of Finance and Corporate Resources	14 July 2023
Issue of draft Letter of Representation and proposed Independent Auditor's Report	19 July 2023
Agreement of audited and unsigned annual report and accounts	19 July 2023
Issue of Annual Audit Report to those charged with governance.	2 August 2023
Signed Independent Auditor's Report	2 August 2023

Source: Audit Scotland

Audit fee

- 35. Our fees have increased in 2022/23 which is a reflection of the current audit market and the rising costs in delivering high quality audit work. There are increased regulatory expectations and risks placed on audit and its quality, as well as a widening in the scope of the work which audit must cover.
- **36.** The proposed audit fee for 2022/23 is £110,720 (£83,392 in 2021/22).
- **37.** In setting the fee for 2022/23 we have assumed that South of Scotland Enterprise has effective governance arrangements and will prepare comprehensive and accurate accounts for audit in line with the agreed timetable for the audit. The audit fee assumes there will be no major change in respect of

the scope of the audit during the year and where our audit cannot proceed as planned, a supplementary fee may be levied.

Other matters

Internal audit

38. It is the responsibility of South of Scotland Enterprise to establish adequate internal audit arrangements. From our initial review of the internal audit plans, we plan to place formal reliance on internal audit's work on operational activities for our financial statements' responsibilities.

Independence and objectivity

- **39.** Auditors appointed by the Auditor General for Scotland or Accounts Commission must comply with the Code of Audit Practice and relevant supporting guidance. When auditing the financial statements, auditors must also comply with professional standards issued by the Financial Reporting Council and those of the professional accountancy bodies. These standards impose stringent rules to ensure the independence and objectivity of auditors.
- **40.** Audit Scotland has robust arrangements in place to ensure compliance with these standards including an annual 'fit and proper' declaration for all members of staff. The arrangements are overseen by the Executive Director of Innovation and Quality, who serves as Audit Scotland's Ethics Partner.
- **41.** The appointed auditor for South of Scotland Enterprise is Pauline Gillen, Audit Director. Auditing and ethical standards require the appointed auditor to communicate any relationships that may affect the independence and objectivity of audit staff. We are not aware of any such relationships pertaining to the audit of South of Scotland Enterprise.

Audit Quality

- **42.** Quality is at the core of public audit in Scotland and is the foundation for building consistency and confidence across all audit work. High quality audits provide assurance, add value and can support public bodies to achieve their objectives.
- **43.** Until 2021/22, the applicable audit quality standard was International Standard on Quality Control 1 (ISQC (UK) 1). This set out an audit practice's responsibilities for its system of quality control for audits.
- **44.** ISQC(UK) 1 has been replaced by two new audit quality standards: Internal Standards on Quality Management (ISQM (UK) 1) applicable from 15 December 2022 and (ISQM(UK) 2) effective for the 2023/24 audits. Work is underway at Audit Scotland to meet the requirements of these quality standards.
- **45.** Audit Scotland is committed to delivering high quality audits. The foundation of our quality framework is our Audit Guide, which incorporates the application of professional auditing, quality and ethical standards and the Code of Audit

Practice (and supplementary guidance) issued by Audit Scotland and approved by the Auditor General for Scotland. To ensure that we achieve the required quality standards, Audit Scotland conducts peer reviews and internal quality reviews. Additionally, the Institute of Chartered Accountants of England and Wales (ICAEW) have been commissioned to carry out external quality reviews.

46. As part of our commitment to quality and continuous improvement, Audit Scotland will periodically seek your views on the quality of our service provision. We welcome feedback at any time, and this may be directed to the engagement lead.

Appendix 1. Your audit team

47. The audit team involved in the audit of SOSE have significant experience in public sector audit.

Pauline Gillen Audit Director

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Gillian McCreadie **Senior Audit Manager**

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Sobhan Afzal **Audit Manager** safzal@audit-scotland.gov.uk

Colin Telford **Senior Auditor** ctelford@audit-scotland.gov.uk

Pauline has 16 years of public sector auditing experience. Pauline has worked across the breadth of the public sector on both financial and performance audits.

Gillian has over 13 years of public sector audit experience and has delivered external audit services to a range of bodies including local authorities, health boards and central government bodies.

Sobhan has considerable experience in planning and delivering audits. Sobhan will manage the team and work alongside the Senior Audit Manager and Audit Director to deliver the audit.

Colin has considerable experience in planning and delivering audits. Colin will lead the team through the final accounts

48. The local audit team is supported by a specialist technical accounting team, all of whom have significant experience of public bodies and work with accounting regulatory bodies.

South of Scotland Enterprise

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Audit Scotland's published material is available for download on the website in a number of formats. For information on our accessibility principles, please visit:

www.audit-scotland.gov.uk/accessibility

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