

Dundee, Perth, Angus and North Fife Strategic Development Authority

Annual Audit Plan 2019/20



 AUDIT SCOTLAND

Prepared for the Dundee, Perth, Angus and North Fife Strategic Development Authority

March 2020

Who we are

The Auditor General, the Accounts Commission and Audit Scotland work together to deliver public audit in Scotland:

- The Auditor General is an independent crown appointment, made on the recommendation of the Scottish Parliament, to audit the Scottish Government, NHS and other bodies and report to Parliament on their financial health and performance.
- The Accounts Commission is an independent public body appointed by Scottish ministers to hold local government to account. The Controller of Audit is an independent post established by statute, with powers to report directly to the Commission on the audit of local government.
- Audit Scotland is governed by a board, consisting of the Auditor General, the chair of the Accounts Commission, a non-executive board chair, and two non-executive members appointed by the Scottish Commission for Public Audit, a commission of the Scottish Parliament.



About us

Our vision is to be a world-class audit organisation that improves the use of public money.

Through our work for the Auditor General and the Accounts Commission, we provide independent assurance to the people of Scotland that public money is spent properly and provides value. We aim to achieve this by:

- carrying out relevant and timely audits of the way the public sector manages and spends money
- reporting our findings and conclusions in public
- identifying risks, making clear and relevant recommendations.

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Risks and planned work

1. This annual audit plan contains an overview of the planned scope and timing of our audit which is carried out in accordance with International Standards on Auditing (ISAs), the [Code of Audit Practice](#), and [guidance on planning the audit](#). This plan sets out the work necessary to allow us to provide an independent auditor's report on the annual accounts and meet the wider scope requirements of public sector audit.
2. The wider scope of public audit contributes to assessments and conclusions on financial management, financial sustainability, governance and transparency and value for money.
3. Supplementary Guidance allows appointed auditors to use judgement to conclude that the full application of the wider scope is not appropriate based on the risks, nature and size of an audited body (a small audited body clause). In our judgement the small audited body clause applies to the Dundee, Perth, Angus and North Fife Strategic Development Authority (the authority).

Adding value

4. We aim to add value to the authority through our external audit work by being constructive and forward looking, by identifying areas for improvement and by recommending and encouraging good practice. In so doing, we intend to help the authority promote improved standards of governance, better management and decision making and more effective use of resources.

Audit risks

5. Based on our discussions with staff, attendance at committee meetings and a review of supporting information we have identified the following significant risk areas for the authority. We have categorised these risks into financial statements risks and wider dimension risks. The key audit risks, which require specific audit testing, are detailed in [Exhibit 1](#).

Exhibit 1 2019/20 Significant audit risks

|  Audit Risk | Source of assurance | Planned audit work |
|--|---|---|
| Financial statements risks | | |
| <p>1 Risk of material misstatement caused by management override of controls</p> <p>Auditing Standards require that audits are planned to consider the risk of material misstatement caused by fraud, which is presumed to be a significant risk in any audit. This includes the risk of management override of controls that results in fraudulent financial statements.</p> | <ul style="list-style-type: none"> Owing to the nature of this risk, assurances from management are not applicable in this instance. | <ul style="list-style-type: none"> Detailed testing of journal entries. Review of accounting estimates. Focused testing of accruals and prepayments. Evaluation of significant transactions that are outside the normal course of business. |

|  | Audit Risk | Source of assurance | Planned audit work |
|---|---|---|---|
| 2 | <p>Risk of material misstatement caused by fraud in expenditure</p> <p>The Code of Audit Practice requires consideration of the risk of fraud over expenditure. The authority incurs significant expenditure which requires audit coverage.</p> | <ul style="list-style-type: none"> Budget monitoring by management. Financial regulations are in place. Internal controls in financial systems to mitigate risks of error or manipulation. | <ul style="list-style-type: none"> Detailed testing of transactions focusing on the greater areas of risk. |
| 3 | <p>Risk of material misstatement caused by estimation of support costs</p> <p>Support costs charged to the authority have not been reviewed for a number of years and may not reflect the actual costs that should be apportioned to the authority.</p> | <ul style="list-style-type: none"> Reassessment of support costs. | <ul style="list-style-type: none"> Review the basis of the calculation for support cost estimates. |
| Wider dimension risks | | | |
| 4 | <p>Budget monitoring</p> <p>Budget monitoring reports were not presented to the Joint Committee in 2018/19 until the year end. This presents a risk that members will not be able to scrutinise revenue expenditure timeously and any overspend may not become evident until the year end.</p> | <ul style="list-style-type: none"> Budget monitoring statement will be presented more regularly to the Joint Committee for scrutiny during the year. | <ul style="list-style-type: none"> Review reports to the Joint Committee to ensure these provide adequate opportunity for member scrutiny. |
| 5 | <p>Redesign of Planning Authorities</p> <p>The Planning (Scotland) Act 2019 was passed in June 2019. A programme of change has commenced and will take around two years for new system to develop. Working groups are to be established to discuss processes and practice going forward.</p> <p>During any transition period there is a risk that there is a negative impact on the authority's governance and performance arrangements.</p> | <ul style="list-style-type: none"> Review reports to the authority to monitor the progress of the changes to the planning framework and the impact on the authority. | <ul style="list-style-type: none"> Review reports to the authority to monitor the progress of the changes to the planning framework and the impact on the authority. |

Source: Audit Scotland

6. As set out in ISA 240, there is a presumed risk of fraud in the recognition of income. We have rebutted the risk of material misstatement caused by fraud in income recognition in 2019/20. Previously most of the authority's income resulted from requisitions from the constituent authorities, however for 2019/20 no requisitions are anticipated and budgeted expenditure is to be funded from reserves. Any other income will be negligible and therefore there is a low risk of fraud.

Reporting arrangements

7. Audit reporting is the visible output for the annual audit. All annual audit plans and the outputs as detailed in [Exhibit 2](#), and any other outputs on matters of public interest will be published on our website: www.audit-scotland.gov.uk.

8. Matters arising from our audit will be reported on a timely basis and will include agreed action plans. Draft management reports will be issued to the relevant officer(s) to confirm factual accuracy.

9. We will provide an independent auditor's report to the authority and Accounts Commission setting out our opinions on the annual accounts. We will provide the authority and Accounts Commission with an annual report on the audit containing observations and recommendations on significant matters which have arisen during the audit.

Exhibit 2 2019/20 Audit outputs

| Audit Output | Target date | Committee Date |
|--|-------------------|-------------------|
| Annual Audit Plan | 6 March 2020 | 24 March 2020 |
| Proposed Annual Audit Report including ISA 260 requirements* | 12 September 2020 | 23 September 2020 |
| Signed Independent Auditor's Report | 23 September 2020 | 23 September 2020 |

* The final Annual Audit Report cannot be submitted until after the independent auditor's report is signed.

Source: Audit Scotland

Audit fee

10. The proposed audit fee for the 2019/20 audit of the authority is £2,960 (2018/19: £2,900). In determining the audit fee, we have taken account of the risk exposure of the authority, the planned management assurances in place and the level of reliance we plan to take from the work of internal audit. Our audit approach assumes receipt of the unaudited annual accounts, with a complete working papers package by 30 June 2020.

11. Where our audit cannot proceed as planned through, for example late receipt of unaudited annual accounts, a supplementary fee may be levied. An additional fee may also be required in relation to any work or other significant exercises out with our planned audit activity.

Responsibilities

The Joint Committee and Treasurer

12. Audited bodies have the primary responsibility for ensuring the proper financial stewardship of public funds, compliance with relevant legislation and establishing effective arrangements for governance, propriety and regularity that enable them to successfully deliver their objectives.

13. The audit of the annual accounts does not relieve management or the Joint Committee as those charged with governance, of their responsibilities.

Appointed auditor

14. Our responsibilities as independent auditors are established by the 1973 Act for local government, and the Code of Audit Practice (including supplementary guidance) and guided by the Financial Reporting Council's Ethical Standard.

15. Auditors in the public sector give an independent opinion on the financial statements and other information within the annual accounts. We also review and report on the arrangements within the audited body to manage its performance and use of resources. In doing this, we aim to support improvement and accountability.

Audit scope and timing

Annual accounts

16. The annual accounts, which include the financial statements, will be the foundation and source for most of the audit work necessary to support our judgements and conclusions. We also consider the wider environment and challenges facing the public sector. Our audit approach includes:

- understanding the business of the authority and the associated risks which could impact on the financial statements
- assessing the key systems of internal control, and establishing how weaknesses in these systems could impact on the financial statements
- identifying major transaction streams, balances and areas of estimation and understanding how the authority will include these in the financial statements
- assessing the risks of material misstatement in the financial statements
- determining the nature, timing and extent of audit procedures necessary to provide us with sufficient audit evidence as to whether the financial statements are free of material misstatement.

17. We will give an opinion on whether the financial statements:

- give a true and fair view in accordance with applicable law and the 2019/20 Code, of the state of affairs of the authority as at 31 March 2020 and of its income and expenditure for the year then ended
- have been properly prepared in accordance with IFRSs as adopted by the European Union, as interpreted and adapted by the Code
- have been prepared in accordance with the requirements of the Local Government (Scotland) Act 1973, the Local Authority Accounts (Scotland) Regulations 2014, and the Local Government in Scotland Act 2003.



characteristics



responsibilities



principal activities



risks



governance arrangements

Statutory other information in the annual accounts

18. We also review and report on statutory other information published within the annual accounts including the management commentary, annual governance statement and the remuneration report. We give an opinion on whether these have been compiled in accordance with the appropriate regulations and frameworks in our independent auditor's report.

19. We also review the content of the annual report for consistency with the financial statements and with our knowledge. We report any uncorrected material misstatements in statutory other information.

Materiality

20. We apply the concept of materiality in planning and performing the audit. It is used in evaluating the effect of identified misstatements on the audit, and of any uncorrected misstatements, on the financial statements and in forming our opinions in the independent auditor's report.

21. We calculate materiality at different levels as described below. The calculated materiality values for the authority are set out in [Exhibit 3](#).

Exhibit 3 Materiality values

| Materiality | Amount |
|---|--------|
| Planning materiality – This is the figure we calculate to assess the overall impact of audit adjustments on the financial statements. It has been set at 2% of budgeted gross expenditure for the year ended 31 March 2020, based on the latest audited accounts. | £640 |
| Performance materiality – This acts as a trigger point. If the aggregate of errors identified during the financial statements audit exceeds performance materiality this would indicate that further audit procedures should be considered. Using our professional judgement, we have calculated performance materiality at 75% of planning materiality. | £480 |
| Reporting threshold (i.e., clearly trivial) – We are required to report to those charged with governance on all unadjusted misstatements more than the 'reporting threshold' amount. | £100 |

Source: Audit Scotland

Timetable

22. To support the efficient use of resources it is critical that the annual accounts timetable is agreed with us to produce the unaudited accounts. We have included an agreed timetable at [Exhibit 4](#).

Exhibit 4 Annual accounts timetable

|  Key stage |  Date |
|---|--|
| Consideration of unaudited annual report and accounts by those charged with governance | 17 June 2020 |
| Latest submission date of unaudited annual report and accounts with complete working papers package | 30 June 2020 |
| Latest date for final clearance meeting with Treasurer | 2 September 2020 |
| Agreement of audited unsigned annual report and accounts | 9 September 2020 |
| Issue of proposed Annual Audit Report including ISA 260 report to those charged with governance | 12 September 2020 |
| Independent auditor's report signed | 23 September 2020 |

Internal audit

23. Auditing standards require internal and external auditors to work closely together to make best use of available audit resources. We seek to rely on the work of internal audit wherever possible to avoid duplication. The authority does not engage an internal audit function, as management consider there to be no requirement for a body the size of the authority.

24. Dundee City Council's internal audit provides an annual assurance statement covering the Council's systems used by the authority. The statement provides additional assurances that appropriate areas have been considered for inclusion in the authority's Annual Governance Statement. We will review internal audit's assurance statement for 2019/20 as part of our planned audit work on the Annual Governance Statement.

Audit dimensions

25. Our standard audits are based on four audit dimensions that frame the wider scope of public sector audit requirements. These are: financial sustainability, financial management, governance and accountability and value for money.

26. The Code of Audit Practice includes provisions relating to the audit of small bodies. Where the application of the full wider audit scope is judged by auditors not to be appropriate to an audited body then the annual audit work can focus on the appropriateness of the disclosures in the annual governance statement and the financial sustainability of the body and its services. In the light of the volume and lack of complexity of the financial transactions, we plan to apply the small body provisions of the Code to the 2019/20 audit of the authority.

Financial sustainability

27. As auditors we consider the appropriateness of the use of the going concern basis of accounting as part of the annual audit. We will also comment on financial sustainability in the longer term (over the period the authority will remain in place). We will carry out work and conclude on:

- the effectiveness of financial planning in identifying and addressing risks to financial sustainability
- the appropriateness and effectiveness of arrangements in place to address any identified funding gaps.

Governance and transparency

28. Governance and transparency is concerned with the effectiveness of scrutiny and governance arrangements, leadership and decision – making and transparent reporting of financial and performance information. We will review, conclude and report on:

- whether the authority can demonstrate that the governance arrangements in place are appropriate and operating effectively
- whether there is effective scrutiny, challenge and transparency on the decision-making and finance and performance reports.
- the quality and timeliness of financial and performance reporting.

Independence and objectivity

29. Auditors appointed by the Accounts Commission or Auditor General must comply with the Code of Audit Practice and relevant supporting guidance. When auditing the financial statements auditors must also comply with professional standards issued by the Financial Reporting Council and those of the professional accountancy bodies. These standards impose stringent rules to ensure the independence and objectivity of auditors. Audit Scotland has robust arrangements in place to ensure compliance with these standards including an annual "fit and proper" declaration for all members of staff. The arrangements are overseen by the Director of Audit Services, who serves as Audit Scotland's Ethics Partner.

30. The engagement lead (i.e. appointed auditor) for the authority is Bruce Crosbie, Senior Audit Manager. Auditing and ethical standards require the appointed auditor to communicate any relationships that may affect the independence and objectivity

of audit staff. We are not aware of any such relationships pertaining to the audit of the authority.

Quality control

31. International Standard on Quality Control (UK and Ireland) 1 (ISQC1) requires that a system of quality control is established, as part of financial audit procedures, to provide reasonable assurance that professional standards and regulatory and legal requirements are being complied with and that the independent auditor's report or opinion is appropriate in the circumstances.

32. The foundation of our quality framework is our Audit Guide, which incorporates the application of professional auditing, quality and ethical standards and the Code of Audit Practice (and supporting guidance) issued by Audit Scotland and approved by the Auditor General for Scotland. To ensure that we achieve the required quality standards Audit Scotland conducts peer reviews and internal quality reviews. Additionally, the Institute of Chartered Accountants of Scotland (ICAS) have been commissioned to carry out external quality reviews.

33. As part of our commitment to quality and continuous improvement, Audit Scotland will periodically seek your views on the quality of our service provision. We welcome feedback at any time and this may be directed to the engagement lead.

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